



**En-Touch Systems, Inc.**

En-Touch Systems, Inc.  
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July 6, 2015

Received & Inspected

VIA ECFS

JUL - 7 2015

FCC Mail Room

The Honorable Thomas Wheeler

Chairman

Federal Communications Commission

455 12th Street, SW

Washington, DC 20544

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**Re: Ex Parte Submission, Applications of AT&T Inc. and DirecTV To Transfer Control of FCC  
Licenses And Other Authorizations, MB Docket No. 14-90**

Dear Chairman Wheeler:

The undersigned<sup>1</sup> – all members of the American Cable Association (“ACA”) – are smaller multichannel video programming distributors (“MVPDs”) who are extremely concerned that after AT&T and DirecTV merge, the combined company will charge us higher carriage fees for its Root Sports regional sports networks (“RSNs”) than the two could charge remaining as separate entities. Our concerns are no different from those recently expressed by enTouch, another small ACA member company that has explained its difficulty in negotiating fair and non-discriminatory rates with AT&T and DirecTV for Root Sports Southwest and its expectation of greater difficulties in the future if the AT&T/DirecTV merger is approved.<sup>2</sup> Because our concerns too are based on our experience and supported by economic analysis, we urge the Commission not to approve this transaction unless it adopts conditions that will mitigate these and other merger-specific harms.

Each of us purchases RSN programming owned by DirecTV or jointly by AT&T and DirecTV – either Root Sports Pittsburgh, Rocky Mountain (Denver), Northwest (Seattle), or Southwest (Houston). Where we offer this programming, we compete head-to-head against DirecTV and some of us also compete directly with AT&T’s U-verse pay-TV service. Because of this vertical integration, DirecTV and AT&T have

<sup>1</sup> The [ ] signatories represent multiple and single system MVPDs, headquartered across [ ] states, that primarily serve consumers in small and medium-sized markets. All of these MVPDs provide one or more DirecTV or AT&T/DirecTV RSN to [ ] or fewer subscribers in its relevant market.

<sup>2</sup> Applications of AT&T and DirecTV for Consent to Assign or Transfer Control of Licenses and Authorizations, MB Docket No. 14-90. Letter from J Lyn Findley to FCC Chairman Tom Wheeler (filed June 30, 2015).

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an economic incentive and ability to charge us higher programming fees for their RSNs than would a non-vertically integrated programmer. Fortunately for most of us, because DirecTV agreed to comply with a non-discriminatory access condition and a baseball-style arbitration remedy on its Root Sports Pittsburgh, Rocky Mountain, and Northwest RSNs in order to receive Commission approval of past mergers, DirecTV has been somewhat restrained in its ability to act on its incentive against us in our last negotiations. Because these protections lasting 10 years expired in 2014, we have been very concerned that DirecTV will soon start acting on its incentive to extract higher prices from us in our next carriage talks.

However, with the proposed AT&T/DirecTV merger, we have an even greater concern. After AT&T and DirecTV merge, we expect the combined entity will charge even higher programming prices for its RSNs. Because the merged firm will have lower costs and higher profits as well as the capability of offering a better service than either company could standing alone, as a combined company it will be in a stronger bargaining position in negotiations for its RSN programming. This is the result of the merged firm being better positioned to sign up our customers in the event we cannot reach a carriage agreement and these new customers being more profitable to AT&T/DirecTV than they would if the companies remained separate. In light of this, the Root Sports RSNs, when owned by the merged firm, will be more willing to demand and be able to secure higher prices – costs that we must pass along to our customers in whole or in part. Our concerns are consistent with economic theory presented by University of North Carolina Professor Gary Biglaiser in an economic report contained in ACA's initial comments in this proceeding.<sup>3</sup>

Our companies welcome head-to-head competition with other distributors, but we are put in a bind when purchasing "must have" RSN programming from direct rivals like DirecTV and AT&T. Each of us offers triple-play packages of service including cable TV, digital voice, and broadband Internet access. Our cable TV service today remains an essential part of our line-up, a critical draw for getting customers to sample our other services. From experience we know we must offer RSN programming in order to retain and attract the subscribers necessary to justify our investments in our broadband networks and to have sufficient capital to continue to invest in deploying broadband in the future. Receiving worse treatment from AT&T/DirecTV after the merger will definitely factor into our decisions, and likely those of other new entrants, about whether to invest in and deploy broadband. This is because of the increased uncertainty of being able to reach a deal at all or on non-discriminatory and fair market rates for "must have" RSN content essential to the successful offering of a triple-play bundle. In short, if this deal is not properly conditioned, it will not just mean that we'll pay higher prices, but also that consumers and competition will be harmed in the video and broadband markets of greater Pittsburgh, PA, Denver, CO, Seattle, WA and Houston, TX.

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<sup>3</sup> *Applications of AT&T Inc. and DIRECTV for Consent to Assign or Transfer Control of Licenses and Authorizations*, MB Docket No. 14-90, Comments of the American Cable Association, Exhibit A, Gary Biglaiser, *The Harms of AT&T-DirecTV Merger* (filed Sept. 15, 2014).



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To prevent AT&T/DirectTV from charging higher fees as a result of the merger, ACA proposed a series of remedies (included in full as an attachment to this letter), including an improved version of the Commission's non-discriminatory access and baseball-style commercial arbitration remedies for carriage disputes involving the Root Sports RSNs.<sup>4</sup> We affirm that ACA's proposed remedial conditions would be of great help to our companies and other small providers, particularly knowing that existing program access rules are ineffective in addressing discriminatory pricing because of flaws in the way the FCC implemented the rules years ago.

In closing, we urge you not to approve the AT&T/DirectTV transaction without adopting these conditions.

Thank you for your consideration.

Sincerely,

A handwritten signature in black ink, appearing to read "J Lyn Findley", with a large, stylized flourish at the end.

J Lyn Findley / President & CEO  
enTouch Systems, Inc.

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<sup>4</sup> *Applications of AT&T and DirecTV for Consent to Assign or Transfer Control of Licenses and Authorizations*, MB Docket No. 14-90, Reply of the American Cable Association at 3-14 (filed Jan. 7, 2015). See also *Applications of AT&T and DirecTV for Consent to Assign or Transfer Control of Licenses and Authorizations*, MB Docket No. 14-90, Letter from Barbara Esbin, Counsel to the American Cable Association, to Marlene H. Dortch, Secretary (filed May 1, 2015); Letter from Barbara Esbin, Counsel to the American Cable Association, to Marlene H. Dortch, Secretary (filed June 9, 2010).

**Attachment**

**Remedial Conditions That Will Offer Meaningful Protections Against Vertical Harms**

Non-Discriminatory Access Condition. The Commission must not only impose a non-discriminatory access condition to prohibit AT&T-DirecTV-affiliated programmers from engaging in discriminatory practices with respect to all classes of programming, including assets acquired in the future, regardless of means of distribution, it also must ensure that procedures for enforcing this condition are effective for small and medium-sized MVPDs. The Commission must include in its remedial conditions the following added protections and features:

- An aggrieved MVPD seeking to enforce the non-discriminatory access condition must have the right to bring a complaint comparing itself to an MVPD that is similarly situated regardless of whether the MVPD is the complainant's direct competitor or has the same geographic scope of operations.
- AT&T-DirecTV-affiliated programmers must provide requesting MVPDs evidence that the rates, terms, and conditions offered are non-discriminatory compared to those charged similarly situated distributors.
- MVPDs must have the opportunity to audit AT&T-DirecTV-affiliated programmers on an annual basis to ensure against discrimination, including post-agreement discrimination.
- A bargaining agent designated by an eligible MVPD shall have the protections under, and the rights to utilize, the non-discriminatory access condition just as it has protections and rights under the commercial arbitration remedy.
- AT&T-DirecTV-affiliated programmers shall not withdraw any programming from an MVPD during the pendency of a non-discriminatory access complaint.

Commercial Arbitration Remedy. Not only must an MVPD have protections against an AT&T-DirecTV-affiliated programmer acting on its incentive and ability to impose discriminatory prices, terms and conditions for its programming, but an MVPD must have protections against the programmers extracting prices, terms and conditions above fair market value through a uniform price increases strategy. The Commission must adopt a set of targeted reforms to its baseball-style arbitration remedy to render it effective, particularly for small and medium-sized MVPDs.

- Upon request of an MVPD, an AT&T-DirecTV-affiliated programmer must provide data and information that permits an MVPD to determine whether the offered prices, terms, and conditions are equivalent to fair market value and to formulate an informed "final offer" in an arbitration.
- The baseball-style arbitration process should be modified to require the AT&T-DirecTV-affiliated programmers to submit the first final offer that may then be reviewed by the MVPD before submitting its own final offer.

#### **Conditions to Address Horizontal Harm**

ACA has demonstrated that the AT&T-DirecTV transaction will greatly expand the bargaining leverage that AT&T and DirecTV have as MVPD purchasers of programming from third parties. This will result either in AT&T-DirecTV paying lower prices per-subscriber for video programming based on increases in the number of subscribers it will serve or foregoing lower prices in lieu of obtaining concessions that obstruct the ability of other MVPDs to secure the same programming at all or at fair rates, terms, and conditions. The Commission should impose a condition aimed at ameliorating this harm.

- AT&T-DirecTV should be prohibited from interfering with a third-party programmer's ability to provide any prices, terms, or conditions to an MVPD.

#### **Duration of Conditions**

Any conditions imposed must remain in effect for at least nine years following the closing of the transaction. After nine years, AT&T-DirecTV should be required to return to the Commission and apply for relief, making the case at the time that conditions have changed sufficiently to warrant relief from one of more of the conditions, rather than allow the conditions to expire by their terms.